

Message Text

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TOSEC 327

E.O.11652: S

TAGS: PFOR

SUBJECT: CSCE: GENEVA TALKS - APRIL 29-MAY 3

1. CSCE MOVED AT A GLACIAL PACE LAST WEEK IN THE ABSENCE OF THE LONG-AWAITED SOVIET BREAKTHROUGH ON BASKET 3. ALTHOUGH CALLING FOR THE EARLY CONCLUSION OF DRAFTING, THE SOVIETS REFUSED EVEN THE MOST MODEST PROGRESS ON BASKET 3 SPECIFICS, THUS CAUSING DEEPENING PESSIMISM AMONG MANY WESTERN AND NEUTRAL DELEGATIONS ABOUT THE POSSIBILITY OF AN EARLY CONCLUSION TO CSCE. MANY WESTERN DELEGATES ARE SAYING THAT EVEN IF THE SOVIETS MAKE THEIR EXPECTED LAST-MINUTE CONCESSIONS AT GENEVA, SUCH A BREAKTHROUGH MIGHT WELL COME TOO LATE TO SWAY WESTERN OPINION FROM CONCLUDING THAT CSCE RESULTS WERE MEDIOCRE --
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WITH CONSEQUENT IMPLICATIONS FOR STAGE III AND DETENTE

IN GENERAL.

2. POLITICAL AND SECURITY ISSUES -- AGENDA ITEM 1. THE PRINCIPLE OF TERRITORIAL INTEGRITY (FOURTH OF THE TEN DRAFT PRINCIPLES) REMAINED UNDER DISCUSSION, WITH THE FRG HOLDING UP PROGRESS AS IT SEARCHED FOR LANGUAGE WHICH WOULD NOT IMPLY A BAR TO REUNIFICATION. THE SOVIETS ATTEMPTED TO ACCELERATE DRAFTING THROUGH SCHEDULING OF MORE MEETINGS AND BEGINNING INFORMAL WORK ON THE PRINCIPLE TO BE DISCUSSED NEXT (PEACEFUL SETTLEMENT OF DISPUTES), BUT

THEY REMAIN TOUGH ON SUBSTANCE. WORK ON THE BASKET 1 PREAMBLE MOVED MORE RAPIDLY WITH SOME SUCCESS IN RECONCILING WESTERN AND NEUTRAL POSITIONS, BUT THE SOVIETS RENEWED THEIR RESERVE ON ANY DETAILED PREAMBLE FOR CBMS PENDING DECISION ON THE OVERALL FORM OF CSCE DOCUMENTS.

3. ECONOMIC AND SCIENTIFIC COOPERATION -- AGENDA ITEM 2. THE FULL COMMITTEE FAILED TO REACH AGREEMENT ON A PREAMBULAR CLAUSE CALLING FOR COOPERATION ON THE BASIS OF "RECIPROCITY OF ADVANTAGES AND OBLIGATIONS," SINCE THE LESS-DEVELOPED COUNTRIES INSISTED ON QUALIFYING THIS WITH ANOTHER CLAUSE ON INTERESTS OF DEVELOPING COUNTRIES. THE ENVIRONMENT SUBCOMMITTEE MADE STEADY PROGRESS AND CONTINUES TO BE CLOSEST TO CONCLUSION OF ITS WORK, PROBABLY WITHIN FOUR OR FIVE MORE MEETINGS.

4. HUMANITARIAN COOPERATION -- AGENDA ITEM 3. SOVIET RECALCITRANCE SINCE THE EASTER BREAK HAS CAUSED WESTERN AND NEUTRAL COUNTRIES TO STIFFEN RESISTANCE TO PROGRESS ON THE PREAMBLE. IN THE HUMAN CONTACTS AND INFORMATION SUBCOMMITTEES, ENERGETIC EFFORTS IN FORMAL AND INFORMAL MEETINGS SOLVED ONLY A FEW MINOR PROBLEMS. THE SOVIETS TALKED POSITIVELY BUT SHOWED NO IMPORTANT NEW POSITIONS AND NO SENSE OF URGENCY. THEY BLUNTLY REJECTED THE ENTIRE TEXT OF A DETAILED FRENCH PROPOSAL ON ACCESS TO ACHIEVEMENTS IN LITERATURE AND THE ARTS, AND THEIR COUNTER PROPOSAL WAS IN TURN UNACCEPTABLE TO THE WEST.

5. FOLLOW-UP ACTIVITIES -- AGENDA ITEM 4. THE DANES
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TABLED THE EC NINE PROPOSAL FOR A MEETING OF HIGH-LEVEL OFFICIALS IN 1977 TO REVIEW IMPLEMENTATION OF CSCE DECISIONS. REACTIONS WERE PREDICTABLE, WITH WESTERN DELEGATIONS SUPPORTING THE PROPOSAL, WHILE EASTERN AND NEUTRAL COUNTRIES CRITICIZED IT. RUSH

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